University of Botswana African Conference on Primary/Basic Education, 2006



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INTERFACE BETWEEN QUALITY ASSURANCE IN TEACHER EDUCATION AND IMPLEMENTATION OF THE UBE.

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Abstract

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The Millennium summit held in New York in September 2000, outlined the Millennium Development Goals (MDGs). These include achieving Universal Basic / Primary Education (UBE) by 2015. This has generated reactions and probes into the conception, modus operandi and modalities for the planning, execution and implementation of the programme in many countries. The Federal Government of Nigeria – the most populous developing nation in Africa has been committed to universalizing nine year compulsory education among school – aged children. This paper examines the UBE in relation to teacher education. It highlights the implications on teachers who serve as the pivot on which the pupils – the recipients of the programme revolves. It draws a parallel between the UBE and its antecedent – the UPE as a precursor. It also presents the report of a study which determines the strengths and weaknesses of the teacher education curriculum through an assessment of on-the-job performance of primary school teachers. Finally, it analyzes the implications towards the successful implementation of the scheme.

Basic Education is the foundation for the educational system. Should this level be weak for any reason, the whole education system cannot be expected to be solid. As we count down to the 21st Century, the crisis in primary education service delivery in Nigeria has persisted thereby bringing the sub-sector to a cross-road. It either responds to the need for change or it could be left behind in the technological race.

Furthermore, it is to be noted that education is the cornerstone to development and the bedrock of the democratic process. Susceptibility of democracy and the promotion of the development agenda of a people are largely dependent on the philosophy, policy, structure, management and delivery of education. Thus, advancing the cause of education should be one of the highest and most noble goals of any nation.

It is in the realization of the above that the Federal Government of Nigeria launched the University Basic Education with the intent of making education available to all Nigerian children in this millennium. With the present economic dispensation, only the privileged few can afford the education of their children and wards, but with the University Basic Education, scheme, education becomes the legitimate right of all children of school age. This of course has serious implications for all the stakeholders in the industry – politicians, administrators, teachers, students, employers of labour, parents, civic leaders and tax-payers. These groups of people have significant roles to play before any educational plan can be

lifted off paper and translated into reality. They must all understand the plan, believe in it and feel they have a stake in it (Philips and Jacques, 1972).

For the successful implementation of the University Basic Education hereafter referred to as UBE, teachers and learners are two indispensable factors that need be handled with adequate care. They are the bedrock on which the teaching-learning process rest. The teachers must be ready to teach and the learners prepared to learn. The magnitude of learning depends on the ability of the teacher to effectively, efficiently and professionally pass his message across to arouse the interest of the learners. Thus, the teacher needs to be trained and be re-trained to acquire relevant knowledge and ability to study the students psychologically, use the appropriate methodology in the classroom and imbibe the psychological moral qualities of a teacher. In addition to job training and experience, the teacher needs to be emotionally stable enough to discharge his duties effectively.

Taking this panoramic view of the teacher as a key factor whose contributions are germane to the successful implementation of UBE, this paper examines the profile of teacher education in Nigeria and the implications for the success of the UBE.

It also presents the report of a study which determines strengths and weaknesses of the Minimum Academic standard in education through an assessment of the on-the-job performance of primary school teachers.

The papers is organized in five parts, the first section traces the genealogy of the UBE, drawing a parallel between it and its antecedent UPE as a precursor.

The second section, presents highlights of the history and status of Teacher Education in Nigeria. In the third section, the report of the study-methodology and findings are presented. The fourth section contains suggestions that may be found useful in the review of the teacher Education curriculum and the mechanism for quality assuring Teacher Education towards the actualization of the objectives of UBE so that slogan 'education for all' does not become an empty boast or a mirage.

The Advent of the Universal Basic Education Scheme

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The concept of Universal Basic Education (UBE), which was conceived with the purpose, and intention of providing free, universal Education for every Nigerian child of school age is not a completely novel idea in Nigeria. As far back as 1976, the Federal Government of Nigeria decided to make primary education free and universally available to all children of primary school age with the intention of making it compulsory. Consequently, she provided funds for expanding primary education facilities (buildings, teachers etc), to accommodate all eligible children. So it was until 1981 when the management was transferred to the states and local government councils.

From this point; the infrastructure became dilapidated and inadequate. Teachers' salaries were not paid as expected. As a result, the quality of services at the primary level dropped. There were no teaching and learning facilities. Teachers were no longer committed and many made their exit into greener pastures. Parents lost confidence in public schools and many withdrew their children to private schools leading to the upsurge of legions of privately owned schools with more of

commercial rather than academic consideration. Thus enrolment in public schools, which had gone up at the instance of the UPE, dropped drastically (Nigerian Primary Education Commission 1999). It then became clear that the system needed to be salvaged. Obanya (1999) noted that the UPE programme did not achieve its intended goal but it did produce some results, mostly in the form of some educated Nigerians who would not have gone to school if there had not been a UPE programme in their time.

Indeed, the UPE had a focus but was truncated by implementation and execution. The Federal Government was thus compelled to salvage the system by launching the Universal Basic Education in 1999 as a corollary to the UPE. The establishment of the UBE was quite timely and it brought a sight of relief to many stakeholders in the education industry. However many people received it with a pinch of salt considering the fate of such antecedents as the UPE and the 6-3-3-4 system of education. Perhaps it is out of tune to start criticizing a programme at the teething stage but the fact remains that it is a follow-up of the UPE. From the guidelines it can be assumed that the UBE and UPE are similar in terms of focus and objectives but the UBE has a broader outlook as it intends to make provision for non-formal skills and apprenticeship training for adolescent and youths who have not had the benefit of formal education. It can therefore be seen from a purely quantitative angle with the provision of educational opportunities and functional literacy as a pathway to poverty alleviation.

A luge sum of N85 billion has been earmarked for educating a total of 40 million Nigerians in the next eight years (Punch Newspaper Editorial 2004). The implementation of this seemingly ambitious programme kicked off in October 2000 with 7 million pupils' nation wide. The programme has not been fully blown in the sense of it except that strategies are on to make the dream come into reality. There is perhaps a ray of hope for its success.

The History and Status of Teacher Education in Nigeria

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Teacher education involves the preparation, provision and maintenance as well as the conditions of service for teachers. Teacher education begun in Nigeria as a missionary effort with the establishment of St. Andrew's College Oyo, Wesley College, Ibadan, Hope Waddel Institute Calabar in the early 1930's. The demand for teachers increased with the introduction of free primary education in the Old Western Region in 1955. Thus began the mass production of teachers, the tempo of which has since been rising except for the civil war period (1967-1970) when normal civil activities were disturbed. The trend resumed again when the country was restructured into 12, 19, 21, 30 and 36 states respectively (Adegboyeba 1993).

According to the National Policy on Education (2004). The purpose of Teacher Education include:

- To produce highly motivated, conscientious and efficient classroom teachers for all levels of our educational system.
 - To encourage further the spirit of inquiry and creatively in teachers.
 - To help teachers to fit into the social life of the community and society at large and to enhance their commitment to national objectives.
 - 4. To provide teachers with the intellectual and professional background adequate for their assignment and to make them adaptable to any changing situation not only in the life of their country but in the wider world.
 - To enhance teachers' commitment to the teaching profession.

Survey

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This section presents the report of a survey whose purpose was to assess on- the- job performance to NCE and grade 11 teachers who teach in the primary schools.

The specific objectives of the study are to:

- 1. Determine the knowledge and skills that NCE and grade 11 teachers bring to the classrooms.
- 2. Determine the gaps in knowledge and skills of NCE and grade 11 teachers that should be bridged in order to meet the expectations of school proprietors both public and private.
- 3. Identify elements in NCE and grade 11 curricula that are deficient in assuring match between what teachings requires and what the teachers bring to job situations.
- 4. Propose changes to NCE and grade Il curricula on the basis of (1) to (3) above that will ensure quality assurance in teacher education for the successful implementation of UBE.

Methodology

The survey targeted a random sample of stakeholder's in education. This included employers of NCE primary and grade 11 teachers-state universal Basic Education Board, Proprietors of private primary schools, head teachers and parents. A questionnaire and an interview guide validated by a team of experts were used for data gathering. The questionnaire has three parts. Section A sought demographic data, B requested assessment of strengths and weaknesses of primary school teachers while section C sought suggestions for remedying the weaknesses. The interview guide was used for the focus groups discussions with questions patterned along the lines of the interview.

Procedure

The procedure for data collection was the administration of the questionnaire and the application of the interview guide on an individual rather than group basis. The return rate of the 43 questionnaire was 98%. The following subjects participated in the interview.

- Universal Basic education commission officials
- Nigerian Union of teachers officials
- Proprietors of private schools
- Head teachers of public and private primary schools
- College of Education teachers
- National Teachers Institute officials
- Fresh graduates from colleges of Education

Key information Interview

The researcher met with the proprietors and head teachers of 20 public and 20 private primary schools to final out whether their expectation of the teachers (trained in the last six years) in terms of knowledge, skills, attitudes expected of a primary school teacher are met. It also sought to identify the major strengths of the teachers working in their schools as identified by the key informant. The interview also sought the strengths of the average Nigerian primary school teacher and to suggest ways and means of building upon the strengths and minimizing the weaknesses through appropriate curriculum reforms.

Findings

General strengths

Over 80% of persons surveyed using the questionnaire took the position that grade11 teachers trained in the last six years "have no strength". The respondents claimed that the NCE primary teachers are far better than Grade 11 teachers in knowledge and skills.

However, when confronted with the weakness in this extreme view that there must be some features to the credit of grade 11 teachers, such respondents hesitantly named a few positive characteristics.

These are willingness to learn, punctuality to school and ability to discipline children. The percentages of the subjects who selected these areas of strengths are shown in table 1

Table 1: Perception of strength of Grade 11 teachers

Strengths			%
Willingness		11.6	
Punctuality to school	5.6		
Ability		8.4	
No visible strength		74.4	

Participants in the study identified a number of strength that N.C.E primary teachers exhibit. A listing of these include:

- The average N.C.E primary school teacher is adaptable and learns fast.
 - Constitute agents of change in their communities
 - have average theoretical base
 - Young and energetic and cope better with stress pressures.

General weaknesses

Participants in the study identified a number of weaknesses that NCE graduates exhibit. These are:

- Inadequate exposure to teaching practice (lack of practical skill)
- Poor classroom management\ control
- Poor computer skills
- Inability to communicate effectively in English
- Lack of professionalism (launching pad to greener pastures)
- Poor attitude to work.

Table 2 provides a summary of the results returned through the questionnaire.

Table 2: Overall Assessment of skills in percentages

Skill Ve	ry Good	Good	Average	Poor	Very p	eor			
I. Literacy skill	110		22.2	66.7	11.1		·	•	
2. Oral communicati	on 0	44.4	33.3	22.2	2 0				
3. Information									
technology skills	0		0.0		33.3	55.6	11.1		
4. Analytical skills		0		44.4	44,4	11.1	0		٠
5. Problem solving		0		33.3	44.	4	22.2	0	

o. Decision making	U		33.3	33.3		11.i	22.2
7. Content knowledge	11.1		22.2	66.7		0	0
8. Critical thinking skills	0		22.2	66.7		11.1	0
9. Self directed learning	0	11.1	88.9	0	0		
10. Numeracy	0	33.3	22.2	44.4			

Implications and suggestions

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The findings of this survey are quite revealing of the pathetic and seemingly gloomy future of Teacher Education and by inference, the success of the UBE except drastic measures are taken to salvage the situation. This is because no reform in education can succeed without due attention to enhancing the status, moral and knowledge base of teachers.

Obanya (2000) in his image laundering of the UBE. Asserted that facilities (teachers, buildings etc.) have been a cornerstone of the on-going preparatory work on UBE. Perhaps there is need to highlight teachers involvement as contained in paragraph 23 to 27 of the UBE implementation guidelines.

"No educational system can rise above the level of its teachers. While many laudable educational initiatives have failed mainly because they did not take due account to the 'teacher factor' government is committed to integrate teachers as part of the process of its conception, planning and execution'

The guideline went further to say that Teachers' associations, Universities, Colleges of Education, the National Institute, the National Board for Technical Education (NBTE) and the National Institute for Educational Planning and Administration (NIEPA) will be fully mobilized to develop a more systematic, career, - improvement oriented and hands-on-skills targeted continuing education programmes for all categories of teachers. The guideline concluded that Teachers will be involved (as a matter of principle, policy and practice) throughout the different phases of the programme.

The Federal Government's position on teachers' involvement has been made clear, it is hoped that recourse will be taken from the UBE, which concentrated on pupils' enrolment at the expense of teachers' total wellbeing.

There is no doubt that the UBE will attract many more pupils into the school system. It is expected therefore that student population will more or less double the present one. This implies that the incumbent teachers will be overburdened with large class size, task stress and school stress. There is therefore the need to employ more teachers while the incumbent are motivated to stay on the job. However the pattern of recruiting teachers through the lowering of entry qualification to Teacher' Grade 11 course should be discouraged. Quality should not be sacrificed on the altar of mediocrity. Preparation of teachers should be done in quality and quantum to avoid a decline in the standard of productivity.

The practice of 12 weeks of full contact teaching practice is not enough for effective preparation of primary school teachers. One one-year teaching practice is ideal. In most colleges of education, in spite of the provision for a 12 week teaching practice, actual practice lasts barely three weeks. Supervision is also poor leading to shallow field experience for teacher trainces.

Academic staff of colleges of education should be exemplary teachers. Thus, they should under go periodic training on modern methods of teaching.

Government introduced free primary, secondary education and scholarship/Bursary awards for students but had to cancel such programmes. Even Federal Government subvention of the Universal Primary Education and scholarships

for higher education was suspended. It is the view of this writer that if this trend persists, the present UBE programme would suffer from intellectual decay.

The government proposed the use of members of the National Youth Service Corps (NYSC) to complement the services of the incumbent teachers. The proposal is a betrayal of the National policy, which stipulates the use, and production of efficient, conscientious, adaptable and committed teachers. No doubt only teachers who have been exposed to the required technical know-how of teaching will satisfy these conditions. Only few NYSC members are trained teachers, putting square pegs in round holes will aversely affect the system.

To enhance an effective implementation of the UBE scheme this paper therefore recommends the following:

- More teacher training institutions should be established and the existing ones expanded to cater for more teachers at the NCE primary level.
- ii. Expansion of existing Colleges of Education and Universities to embrace NCE primary Education so as to produce adequate number of teachers for the UBE programme as well as the UBE products that transit into secondary and tertiary education.
- iii. Restoration of Teachers Bursary at both federal and state levels to attract students into the teaching field.
- iv. Professionalization of the teaching profession in addition to an attractive salary package to allow for the retention of qualified and experienced teachers.
- v. Funding of primary education should be the sole responsibility of the Federal Government.
- vi. The contributions of International organizations and NGOs should be sought constantly and used for funding specified educational projects.
- vii. All unemployed graduates should be exposed to a short-term diploma programme in education for immediate take-off of UBE across the nation.
- viii. The recruitment of deficient secondary school leavers into 6 months crash programme leading to the award of Grade 11 teachers' certificate should be stopped forthwith.
- ix. Teachers should be promoted as at and when due as a way of motivation.
- x. Close supervision of infrastructures should be uttermost priority to avoid crowding pupils in dilapidated buildings.

Conclusion

All educational programmes are only useful to the extent to which they are implemented. In the final analysis, the success of the UBE will depend on the effectiveness of its implementation, which in turn presupposes optimal use of available resources and the provision of the right type of teachers.

Effort have been directed in this paper towards analyzing some of the issues involved in the successful implementation of the UBE scheme. In doing this, the significance of the UBE to the educational rights of the Nigerian citizenry has been examined. The implications of the programme to Teacher education have been analyzed. A parallel has also been drawn between the UBE and its antecedent the UPE in order to learn from and void the mistakes responsible for its demise. The conclusion that we wish to draw from all this, is that teacher education should be accorded the deserved right of place not only on paper and propaganda but also in real practice do that the UBE can survive.

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